

Fort Ord Munitions Response Site Security Program

Annual Report 2010

By:

U.S. Army Base Realignment and Closure Office

Fort Ord Environmental Cleanup Project

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2. 2010 Trespassing Incident List and Map
3. 2010 MEC Incident List and Map

1.0 INTRODUCTION: This report complies with the Fort Ord MRS Security Program requirement for a yearly report summarizing and evaluating trespass reports and MEC incident reports. This report also provides or refers to annual records of actions taken and planned by the Army in accordance with the Fort Ord MRS Security Program. The Army's response to conclusions from the analysis of 2010 MEC incidents, trespass, and other security data as well as recommendations by the MRS Security Program Committee for additional actions for the year 2011 are included in this report.

2.0 BACKGROUND: As a result of the Base Closure and Realignment Act of 1988 (Public Law 100-526) and the Defense Base Closure and Realignment Act of 1990 (Public Law 100-510), Fort Ord is now closed. The process of disposal and reuse of the installation property began in 1994. As part of the disposal and reuse process, the Army began work to remove Munitions and Explosives of Concern (MEC) from the former Fort Ord in accordance with the Land Disposal Site Plan (LDSP) 1994 to reduce the explosive threat to the community and to support property transfer after base closure. Areas containing MEC are eligible for reuse when a suitable cleanup action as determined by the Department of Defense Explosives Safety Board (DDESB) has been completed to the satisfaction of the Army and the United States Environmental Protection Agency (EPA) to provide for an acceptable level of residual risk for the designated reuse. The Army is responsible for providing for public safety from injurious contact with MEC on federal property of the former Fort Ord.

2.1 The MRS Security Program (previously termed the Ordnance and Explosives (OE) Site Security Program) was established in 2001 to accomplish the Army's mission of effectively reducing the threat to public safety from MEC on the former Fort Ord. The MRS Security Program accomplishes this by:

1. Annual program review including the status of all MRS on the former Fort Ord;
2. Implementation of measures to advise/inform the public about the possible safety risk from MEC;
3. Development of MRS security measures to prohibit/prevent public access to those MRS that are determined to present an explosive safety risk to the community (Restricted MRS);
4. Public presentation and documentation of the results of the Army's security efforts;
5. Collection, investigation and analysis of incidental data to corroborate assumptions concerning the MEC risk and danger areas.
6. Identification of potential new risks or danger areas, assessment of the effectiveness of current security processes.
7. Development of appropriate responses to new or increased MEC risks.
8. Description of changes to security processes as updates to the *Munitions Response Site Security Program Former Fort Ord Ord, May 2011*.

- **2.1.1 The MRS Security Program Committee** was established in 2001. The members of the Committee contribute their perspective as community law enforcement, security, or public safety agents to the MRS Security Program and attend annual meetings to review the Army's performance in implementing the actions described in section 2.1 and recommend the addition and/or modification of MRS security actions to best protect the public from the safety risk of MEC.
- **2.1.1.1 MRS Security Program Committee Annual Meeting:** The Fort Ord MRS Security Program Committee met on February 23, 2011 (for summary see attachment 1) to perform the actions described in section 2.1.1.

3.0 MODIFICATIONS TO PHYSICAL SECURITY ACTIONS FOR RESTRICTED

MUNITIONS RESPONSE SITES: Under the MRS Security Program, a description of recent changes to site security and safety procedures are documented in this annual report. There were no significant changes to site security procedures in 2010.

4.0 TRESPASS INCIDENT REPORTING SYSTEM: Under the MRS security program, information concerning incidents involving trespass in areas designated as restricted due to the presence of MEC is collected from responding federal agencies by the Fort Ord MRS Security Manager. This information, to include a description of the incident or evidence, the response, and subsequent actions taken, is recorded for analysis by the MRS Security Program Committee as to frequency, trends, and indications of weaknesses in elements of the MRS Security Program. (Paragraph 4.3.1 Trespassing Incident Reporting, *Munitions Response Site Security Program, Former Fort Ord*, May 2011.

4.1 Trespass Incident Reports 2010 (attachment 2): There was one trespass incident on restricted MRS of the former Fort Ord during 2010. The trespass incident resulted from a report of two bicycles observed inside the impact area fence line near the entrance to the Military Operations in Urban Terrain (MOUT) site and the subsequent apprehension of two military personnel by the Federal Police for the act of trespass in posted federal property.

4.1.1 Contributing Factors and Trends Analysis: Trespass incident data indicates that the visibility of structures of the MOUT site from the perimeter road (Eucalyptus Rd.) and the trafficability of maintained fuel break roadways increase the attractiveness of the MOUT site and other areas within the restricted MRS-BLM to those who would trespass. An analysis of trespass incidents and reports of evidence of trespass from 2001 to 2010 indicates that the most common trespasser is a nearby area resident, visitor or student who intentionally overcomes a posted restricted MRS fence line or a gate by force or maneuver with the intention of investigating an attractive nuisance or operating a vehicle or cycle on the interior

roadways. Interviews with trespassers indicate that most admit to an awareness of the posted no trespassing signs, however most describe their intentions to be innocent (“nothing illegal”) and therefore they do not consider their actions dangerous or equating to the trespass that is described on the signs.

The most common evidence of trespassing remains foot or equipment (cycle) tracks and/or the dislocation of one or more of the wires of the MRS-BLM perimeter fence. Evidence of trespass is primarily discovered along the MRS-BLM fence line near the MOUT site. The visible facilities of the MOUT site within the impact area (restricted MRS) from peripheral roadways may contribute to the disproportionate number trespass incidents in that area compared to the remainder of the surrounding restricted MRS.

The prevention of trespass and apprehension of trespassers within the restricted MRS requires education and cooperation among adjacent property owners, area maintenance staff, facility users, and law enforcement agencies. This cooperation continued at a high degree during the reporting period.

4.2 MRS Security Program Committee Recommendations for Additional Work/Security Measures Reference Trespass: During the 2010 annual meeting of the MRS Security Program Committee member recommendations for additional and the modification to existing security measures were collected and discussed (see also Attachment 1).

4.2.1 Recommended Additional Work/Security Measures in 2010:

Members of the committee agreed that the lack of concise jurisdictional boundaries and joint enforcement agreements limit enforcement initiatives by local law authorities to include intervention in possible unauthorized use, destruction of government property, and trespass on much of the former Fort Ord property. Additionally, the remoteness of much of the area within controlled MRS (Army property) and limited Federal Police staffing prevents enforcement of trespassing laws in those areas. Therefore, the committee recommends that the Army work with adjacent jurisdictions (Bureau of Land Management and Monterey County) to develop a joint trespass enforcement procedure to better protect the public on controlled MRS.

5.0 MUNTIONS AND EXPLOSIVES OF CONCERN (MEC) INCIDENT REPORTING

SYSTEM: The Army has established a process for reporting, responding to, and documenting the discovery of MEC or related items on current or former Fort Ord property

where no remedial action was necessary or when the disposition of the item is within the scope of a completed remedial action. Information concerning the discovery of MEC or related items is disseminated in accordance with the MRS Security Program and recorded in a database suitable for analysis of reported information. This process allows an assessment of public safety and the identification of trends in the location of items, type of items, and circumstances under which items are found. Other information recorded includes the responding agency, the determination of the type, disposition, and number of item(s) found, as well as the final disposition of the item(s). (*Munitions Response Site Security Program, Former Fort Ord*, May 2011, Paragraph 4.3.2 MEC Incident Reporting)

5.1 MEC Incident Reports 2010: (Attachment 3). There were seven MEC incidents reported in 2010. All reports involved munitions debris (MD). Six reports were made by Bureau of Land Management personnel and one by Monterey county maintenance personnel. Three of the reports resulted from observations inside the impact area restricted MRS in areas where a MEC remediation had occurred. Another was observed in the area of MRS-16 where a MEC remediation had also been completed. The remaining three reports were made by BLM or Monterey County staff for items in MRS open to the public, posted with MEC safety alert information. No MEC incidents were identified as a result of quarterly reports from the regional OE response unit (60th Civil Engineer Squadron (CES) Explosives Ordnance Disposal (EOD)) as having occurred on former Fort Ord property in 2010. All 2010 MEC incidents were reported using appropriate reporting systems and disposed of in accordance with explosives safety standards and MRS Security Program guidance.

The Vandenberg Air Force Base EOD Flight was added as a regional response unit for portions of the former Fort Ord in October 2010 after notice of a regional EOD response jurisdictional change by the 60th CES EOD. The Vandenberg EOD unit contact information was published in the 2011 update to the MRS Security Program.

5.1.1 Contributing Factors and Trend Analysis: The occurrence of three reports in 2010 involving surface MD in areas where a surface MEC remediation had been completed is considered of significance. The likely contributing factors to these events include the high density of shallow subsurface MD in former target areas, soil disturbance in those areas by using heavy equipment for digital geophysical mapping (DGM) conducted after surface remediation, and the instability of newly exposed and disturbed soils. Modifications to procedures used during surface MEC remediation and digital geophysical mapping have been made in response to this data.

An analysis of reported MEC incidents from 2001 to 2010 supports Fort Ord historical records of the training of soldiers and infantry units frequently

involving the use of individual and team weapons, maneuver, and requiring the storage, transport, and use of training munitions. Some discarded, and unexploded munitions as well as munitions debris (expended munitions) have been reported in unrestricted MRS and other areas of the former Fort Ord. However these incidents continue to decrease with the progress of the cleanup. The location and frequency of these incidents does not warrant changes in current security measures.

Continued digging/grubbing by BLM habitat management crews and construction personnel in transferred property where MEC was stored or used increases the likelihood that previously undiscovered items will become visible. The types of items discovered to date, the record of the actions of habitat and construction crews in response to those discoveries supports the continuation of current training and security procedures.

The types and locations of reported UXO, discarded munitions, and expended munitions continue to confirm the Army's MEC risk analysis including known and suspected training activities, land use, and the type and intensity of planned reuse.

5.2 MRS Security Program Committee Data Analysis and Recommendations for

Additional Work/Security Measures Reference MEC Incidents: During the Committee's annual meeting, the committee considers the current and historical MEC incident data, reviews previous recommendations for additional work, and MEC incident prevention measures. The committee also recommends actions for the next (2011) year.

5.2.1 Action Taken on 2010 Recommendations:

During 2010, the Army/FORA completed the following recommended actions:

- Share MEC incident data and response procedures with the Monterey County Office of Emergency Services.
- Incorporate suitable additional safety measures into ongoing training and presentations. Complete recommended response actions pursuant to the findings of the investigation of the MEC Incident Report, M15, WP Grenade, 28 August 2009.
- Distribute a map of the impact area gates with names at intersection of roadways used by the public to assist in law enforcement and emergency services navigation and notation.
- Fort Ord Reuse Authority (FORA) distribute a map of the gates planned to allow authorized access from current General Jim Moore Blvd. to gates at the blueline.

5.2.2 Recommended Additional Work/Security Measures (2011):

- The Army continues to ensure that designated safety/security exclusion zones are disseminated to committee members and others as appropriate as they are developed.
- The Army continues an effort to procure the results of citations issued against trespassers in restricted MRS.
- The Army coordinates with BLM law enforcement to develop a process to provide BLM with trespass and destruction of property enforcement authority on Army property designated as restricted or controlled MRS.

6.0 MEC RECOGNITION AND SAFETY PROGRAMS: The Army produces MEC safety brochures and fact sheets for the public and provides a MEC safety program for local schools and interested community groups because of the history of the former Fort Ord as an infantry weapons training base.

Munitions and Explosives of Concern recognition and safety training is presented in accordance with a Comprehensive Environmental Response, Compensation, and Liabilities Act Record of Decision and as specified by Department of the Army guidance on an as needed basis to municipal service providers, redevelopment contractors, property owners, managers and their employees upon request.

Community safety programs and MEC recognition and safety training are announced through the Fort Ord BRAC Community Relations Office, as a flyer available at community events, through directed mailings, and on the cleanup website. Documentation of presentations and training events is contained in the administrative record.

6.1 MEC Brochures, Pamphlets and Fact Sheets: The Fort Ord BRAC Community Relations Office annually provides brochures, pamphlets and fact sheets regarding MEC safety. The most widely distributed brochure is entitled Safety Alert Ordnance and Explosives at the Former Fort Ord. This brochure is distributed during Army MEC safety events, to 30 community and civic organizations, and to new residents of military family housing including Parks at Monterey Bay.

6.2 MEC Safety Program for Schools: The Fort Ord BRAC community relations office announces and coordinates a MEC safety program semi-annually with local schools with the objective of providing school age children of the area with the ability to utilize the 3Rs of MEC safety:

- Visually RECOGNIZE the attributes of various MEC items that they could possibly encounter as a result of their proximity to former Fort Ord facilities and weapons training ranges
- Associate the danger inherent in exposure to these items and move away from the item (RETREAT)
- REPORT the location of the item to the appropriate authorities.

6.2.1 School Participation 2010: Twenty-six local schools were invited to participate in the Fort Ord munitions safety program during 2010. Invitations were sent to all in September 2009. A follow up phone call, prior to the end of the school year, May 2010, was used to remind school administrators who had not participated or responded concerning the availability of the program. Copies of the invitations, presentation information, and records of follow up actions were submitted to the project administrative record.

Two schools participated in the program in 2010. A total of 445 students, teachers and staff attended the presentations.

6.3 Training for Property Owner, Service Providers, Contractors, and Others: Those made known to the Army who may be involved in intrusive activities at the former Fort Ord are invited, via the cleanup website or direct mail, to attend training to increase their awareness of, ability to identify, and respond to MEC items in the course of their work or other activities.

The Army requires MEC safety training for all personnel before authorized entry of a restricted MRS (Appendix G, *Fort Ord MRS Security Program*) regardless of the intended activity.

6.3.1 MEC Recognition and Safety Training in 2010. A total of 279 personnel including, contractors, service providers, fire, police, media, regional environmental agency personnel and staff, volunteers and employees of BLM, and conservation and recreation groups were recorded as participating in the Fort Ord MEC recognition and safety training in 2010 by USACE and the FORA. A copy of Fort Ord USACE MEC Recognition and Safety training records for 2010 was submitted to the project administrative record. The FORA maintains similar records. All personnel requesting entry to restricted MRS on federal property are required to complete USACE MEC recognition and safety training prior to entry.

7.0 MANAGEMENT CONTROLS FOR TRACK 1 MRS – 2010: Management controls for Track 1 MRS includes the availability of MEC recognition and safety training upon request by a property user/recipient and the development of response plans to MEC incidents on those parcels. No training was requested from individuals or entities specifically identified as Track 1 parcel recipients or their representatives. No notice of intrusive actions on Track 1 parcels was received. No MEC incidents were reported on Track 1 parcels. Therefore, no plans were developed for follow-on actions in response to MEC incidents on Track 1 parcels.

8.0 PLANNED SITE SECURITY ACTIONS FOR 2011: In a continuing effort to sustain an effective MRS security program the Army analyses data resulting from previous incidents and reports to develop an action plan for the next year. In response to recommendations from the MRS Security Program Committee and other community members in regards to Fort Ord MRS security, the Army will pursue several actions in 2011. Estimated completion dates are noted where applicable. All other actions may be considered ongoing. The status of ongoing actions will be reported to the MRS Security Program Committee at the annual meeting. During 2011, the Army will:

- Distribute to the MRS Security Program Committee a description of changes to site security status or operations resulting from future incident analysis, property transfer, or planned MEC remediation work.
- Schedule timely meetings with BLM to ensure continuous maintenance of appropriate restricted MRS fences as necessary.
- Provide a description of designated safety/security exclusion zones to MRS Program Committee members and others in a timely manner.
- Advocate through the POM Staff Judge Advocate (SJA) the apprehension, citation, and prosecution of trespassers in restricted MRS.
- Support local schools with information for students to help ensure they are aware of the possible repercussions (school disciplinary action) of collecting MD and small arms casings from former Fort Ord property.
- Adjust patrols, fences, signs, and gates around restricted MRS as associated property transfers.
- Promote participation in the School MEC Safety Program to local schools.
- Promote MEC recognition and safety training for workers, emergency and municipal service providers, contractors, and other personnel engaged in service, survey, construction, or demolition activities on the former Fort Ord.
- Modify fencing at cyclist road gate bypasses to reduce hazard from barbed wire.
- Mow vegetation at blueline on DRO and MC property to provide for visibility of restricted MRS fence (MRS-BLM (impact area))
- Update the MRS Security Program to include all changes.

Meeting Summary
Fort Ord Environmental Cleanup
Munitions Response Site Security Program Committee
23 February 2011
BRAC Conference Room

Attendees

Gail Youngblood, Chair, Fort Ord Base Realignment and Closure (BRAC) Office
Lyle Shurtleff, Administrator, Fort Ord BRAC Office
Lewis Mitani, Member, United States Environmental Protection Agency (USEPA) (phone)
Stan Cook, Member, Fort Ord Reuse Authority (FORA)
Eric Morgan, Member, Bureau of Land Management (BLM), Fort Ord Office
Lt. Bob Nolan, Member, Marina Police Department
Cmdr. Tracy Brown, Member, Monterey County Sheriff's Office
Roman Racca, Member, California Department of Toxic Substances Control (DTSC) (phone)
J. Laughlin, Director, Department of Emergency Services, Presidio of Monterey, (POM)
Preston Proctor, Member, POM PD
Dan Carpenter, Member, POM Public Affairs Office
Cary Stiebel, USACE
Peter Fonken, Bureau of Land Management (BLM) Law Enforcement
Scott Hudock, Member, POM FD
Jack Riso, POM FD
Young, Park, Member, POM Staff Judge Advocate (SJA)
Greg Clark, Weston Solutions

KEY POINTS:

- The Army will continue all elements of the current FORT ORD MRS SECURITY PROGRAM through 2011.
- There was one reported trespass incident in 2010 with no reported injuries.
- There were seven reported Munitions and Explosives of Concern (MEC) incidents on former Fort Ord federal property in 2010. All incidents were confirmed to involve Munitions Debris (MD). Four incidents occurred on BLM property and three on Army property.
- There were no reported MEC incidents in 2010 on municipal or private property transferred from the former Fort Ord.
- All reported 2010 MEC incidents were handled using procedures as published in the FORT ORD MRS SECURITY PROGRAM.
- Multiple law enforcement jurisdictions on the former Fort Ord present a challenge for federal and local authorities in the enforcement of prohibited activities in controlled MRS.

Update: Environmental Cleanup, Munitions Response, and Other Actions

The committee administrator provided members an update on the recent and planned cleanup events as well as pending property transfers.

Cleanup Events:

- In 2010 MEC remediation was completed in Units 14/19, Munitions Response Site (MRS)-BLM following a successful prescribed burn in October of 2009. These units comprise approximately 522 acres within the MRS adjacent to in vicinity of Eucalyptus and Watkins Gate Roads
- The FORA has completed remediation work in the area Parker Flats and remediation work is in progress in the vicinity of East Garrison.

Property Transfers:

- There were no BRAC property transfers in 2010.

Review of 2010 MRS Security Issues

The committee reviewed the Army's performance in implementing committee recommendations for action on issues identified in 2010:

- Distribute to the MRS Security Program Committee a description of changes to site security status or operations resulting from future incident analysis, property transfer, or planned MEC removal work.
 - In March 2010, the Army provided committee members with advanced notice of the reduction of area the restricted MRS-BLM (impact area) with the completion of remediation action within the Seaside parcels of that site. A map and description of the new fence line was also provided.
 - In May 2010, the Army provided the committee with a description of a trespassing incident occurring in vicinity of the MOUT site within the restricted MRS-BLM (impact area).
 - In September 2010, the Army informed committee members of the completion of recommended actions resulting from an investigation of the previously reported August 2009 white phosphorus grenade incident.
 - In December 2010 the Army published an addendum to the technical memorandum for Units 14/19 to describe the results of an analysis of the occurrence of surface MEC and MD in surface remediated areas of those units. That memorandum described additional actions completed and planned to address the situation.
- Schedule timely meetings with BLM to ensure continuous maintenance of appropriate restricted MRS fences as necessary.
 - In May 2010, the Army met with BLM to discuss alternatives to provide for continuous access to the fence surrounding restricted MRS-BLM in vicinity of the Del Rey Oaks and York School parcels for the purpose of maintenance.
- Provide a description of designated safety/security exclusion zones to MRS Program committee members and others in a timely manner.
 - In October 2010, the Army provided the committee with a description of the exclusion zone for the planned prescribed burn (October 7, 8) in Units 15/21.

- Advocate through the POM Staff Judge Advocate (SJA) the apprehension, citation, and prosecution of trespassers in restricted MRS.
 - In May 2010, the Federal Police apprehended and cited two trespassers discovered in the restricted MRS-BLM (the only 2010 trespass incident). The trespassers were military personnel and the citations were forwarded to their commanders.
- Support local schools with information for students to help ensure they are aware of the possible repercussions (school disciplinary action) of collecting MD and small arms casings from former Fort Ord property.
 - The Army included information concerning the possible adverse consequences for collecting MD and small arms on former Fort Ord in presentation of the School MEC Safety Program in 2010.
- Adjust patrols, fences, signs, and gates around restricted MRS as associated property transfers.
 - The installation of a safety fence on the western side of the Seaside parcel was completed in July 2010. The location and configuration of the fence and gates was provided to committee members.
- Promote participation in the School MEC Safety Program to local schools.
 - The Army provided invitations to 23 local schools to participate in the School MEC Safety Program in June and September 2010. The Monterey Peninsula Unified School District Superintendent was enlisted to encourage school participation during the 2010 school year.
- Promote MEC recognition and safety training for workers, emergency and municipal service providers, contractors, and other personnel engaged in service, survey, construction, or demolition activities on the former Fort Ord.
 - The Army invited 44 local law enforcement, service provider, and developers to participate in the MEC recognition and safety training provided by the USACE. Additionally, the FOR A MEC contractor provided similar training to their subcontractors and work site visitors. A total of 279 personnel participated in the training in 2010.
- Design and transmit usable jurisdictional boundary maps reflecting current changes for use by local authorities.
 - In February 2010, an Army map of local jurisdictions on former Fort Ord property was produced and distributed.
- Share MEC incident data and response procedures with the Monterey County Emergency Operations Center.
 - The Army contacted the Monterey County Emergency Services offices and determined the appropriate method to notify those offices in event of an incident or planned action. That method will be used in future events.
- Incorporate suitable additional safety measures into ongoing training and presentations and complete recommended response actions pursuant to the findings of the investigation of the MEC Incident Report, M15 WP Grenade, 28 August, 2009.
 - All recommended response actions were completed / implemented in 2009/2010.

Committee Analysis of 2010 MEC Incident Data

The committee members received and provided analysis of 2001 through 2010 MEC incident data.

The seven MEC incidents reported in 2010 were compared in frequency to previous years. The number of incidents (7) occurring in 2010 was determined to be average for the decade. The reporting and response to all recorded incidents in 2010 were in accordance with the methodology described in the FORT ORD MRS SECURITY PROGRAM. The unique aspects of the 2010 incidents were described as:

- No reported incident involved MEC. All incidents were determined to involve MD.
- Four of the incidents (57%) occurred in federally controlled areas where a surface remediation had been completed.
 - The Army described an examination of the likely contributing factors to the emergence of MD on remediated surfaces. Like contributing factors are a high density of near surface MD, surface compaction and erosion after vegetation removal, and the disturbance of the soil surface by heavy equipment during the DGM work phase subsequent to the surface remediation.
 - The Army described plans to address the issue of emerging MD in surface remediated areas. Possible methods include additional surface remediation quality control measures, surface monitoring, and additional remediation if warranted.

The occurrence of MEC incidents involving MD in areas adjacent to historic range areas as well as areas formally used for infantry trainee maneuver, instruction, and bivouac was described as similar to previous years.

The committee administrator provided that the responsibility for regional Explosive Ordnance Disposal (EOD) response on former Fort Ord property has been split between the 60th Civil Engineer Squadron (CES), EOD and the Vandenberg AFB, EOD. Because of potential confusion as to the demarcation line for regional response responsibility between the two EOD units, the Army has obtained assurance from both units that civilian public safety agencies contact with the 60th Civil Engineer Squadron (CES), EOD or the Vandenberg AFB, EOD will initiate an appropriate response. As the result of a specific agreement, between the parties involved, property administered by Monterey County will continue to be within the response area of the 60th CES. No MEC incidents occurred on former Fort Ord property in 2010 that required a response to by the 60th Civil Engineer Squadron (CES), EOD or the Vandenberg AFB, EOD.

Committee Analysis of 2010 Trespass Data

The committee members received and provided analysis of 2001-2010 trespass incident data. Historical evidence and trespass data that was reported in 2010 was presented. There was one (1) trespass incident was reported in 2010.

The 2010 trespass was discovered east of the Military Operations in Urban Terrain (MOUT) site entrance. Two (2) off-duty military personnel were apprehended by POM police at the MOUT site gate. The individuals were charged with trespass and released to their units.

DTSC requested a definition of trespass as it is applied to the MRS Security Program. Army provided that the act of unauthorized entry beyond a boundary designated by the posting of visible notices specifying that property owner (federal government) forbids trespass is considered trespass. A related reportable incident was described as evidence of trespass and defined as the discovery of unaccountable sign of trespass such as footprints or tire marks inside a posted boundary but the perpetrator is not visible.

A comparison of 2010 with previous year's data was presented as confirmation of a trend of a significant percentage of evidence of trespass and trespass incidents occurring at or near the entrance to the MOUT site. The Army offered that the facility is an active training site within the restricted MRS-BLM, transferred to the FORA, and used by authorized organizations. The visibility of the facility from Eucalyptus Rd., a popular bicycle and hiking route, and the remoteness of the location was described as an enticement to curious passersby to disregard the danger and no trespassing signs to investigate the facility or surroundings.

It was reported by the administrator that between 2001 and 2010, 40 percent of all trespass/evidence of trespass incidents occurred at or near the MOUT site entrance. Some incidents were attributed to site users operating outside their authorization (going over the fence or outside the authorized area) but most were attributed to the visual attractiveness of the site. Plans for future operation of the MOUT site include increased usage and the installation of a fence at the boundary between the facility and the remainder of the impact area in 2011. The increase in usage and a perimeter fence should reduce the attractiveness and access to the MOUT site by intentional trespassers and is intended to reduce the incidents of accidental trespass in the impact area by site users.

The committee described the low number of evidence of and trespass incidents in 2010 (1) as evidence of the effectiveness of continuing Army, FORA, and site user security efforts.

Update on Previous Committee Recommended Actions

An update on the status of previous committee recommendations was presented: (previous committee recommendations that have been fully implemented or that are not currently at issue before the committee and are not included in this summary).

Enforcement and Patrolling of Restricted and Controlled MRS

The Fort Ord BRAC member reported that the Army continues to work with the POM PD to identify resources for continuation of current enforcement of restricted MRS including patrolling as well as to identify options for improving enforcement of controlled MRS.

Recording of Penalties Assessed Against Cited Trespassers

The Army continues an effort to determine and record the penalties assessed against trespassers cited by law enforcement authorities to support public education efforts by committee members. The POM Staff Judge Advocate will attempt to determine the disposition of the 2010 charges of trespass.

Distribution of Map of Gates to Impact Area

Army provided a map of impact area gate locations by name to committee members.

Distribution of Map of Gates from General Jim Moore Blvd. (GJMB) to Seaside Parcels
FORA provided a FOUO map of gates installed to provide authorized access to Seaside parcels from locations along GJMB.

Committee Recommendations for Future Actions

The committee recommends that:

- 1) The Army continues to ensure that designated safety/security exclusion zones are disseminated to committee members and others as appropriate as they are developed.
- 2) The Army continues an effort to procure the results of citations issued against trespassers in restricted MRS.
- 3) Army BRAC will set up coordination between POM and BLM to establish a protocol for the BLM law enforcement ranger to follow on Army BRAC lands to enforce federal trespass law.

Planned MRS Security Actions for 2011

The Army will:

- 1) Implement the recommendations of the committee.
- 2) Implement the MRS Site Security Program as revised.
- 3) Distribute to members of the committee a description of changes to site security status or operations resulting from future incident analysis, property transfer, or planned MEC removal work in 2011.
- 4) Schedule timely meetings with BLM and other interested committee members as necessary during 2011 to ensure continuous maintenance of appropriate restricted MRS fences.
- 5) Support local schools with information for students to help ensure they are aware of the possible repercussions of collecting MD and small arms casings from former Fort Ord property during school MEC safety presentations.
- 6) Include site security assessments in future work plans for MRS designated for work in 2011.
- 7) Include a definition of trespass and evidence of trespass in an update to the MRS Security program.
- 8) Work with BLM to develop an authorization for BLM law enforcement to enforce federal trespassing law, public safety regulations, and posted prohibitions to the destruction of federal property on BRAC property.

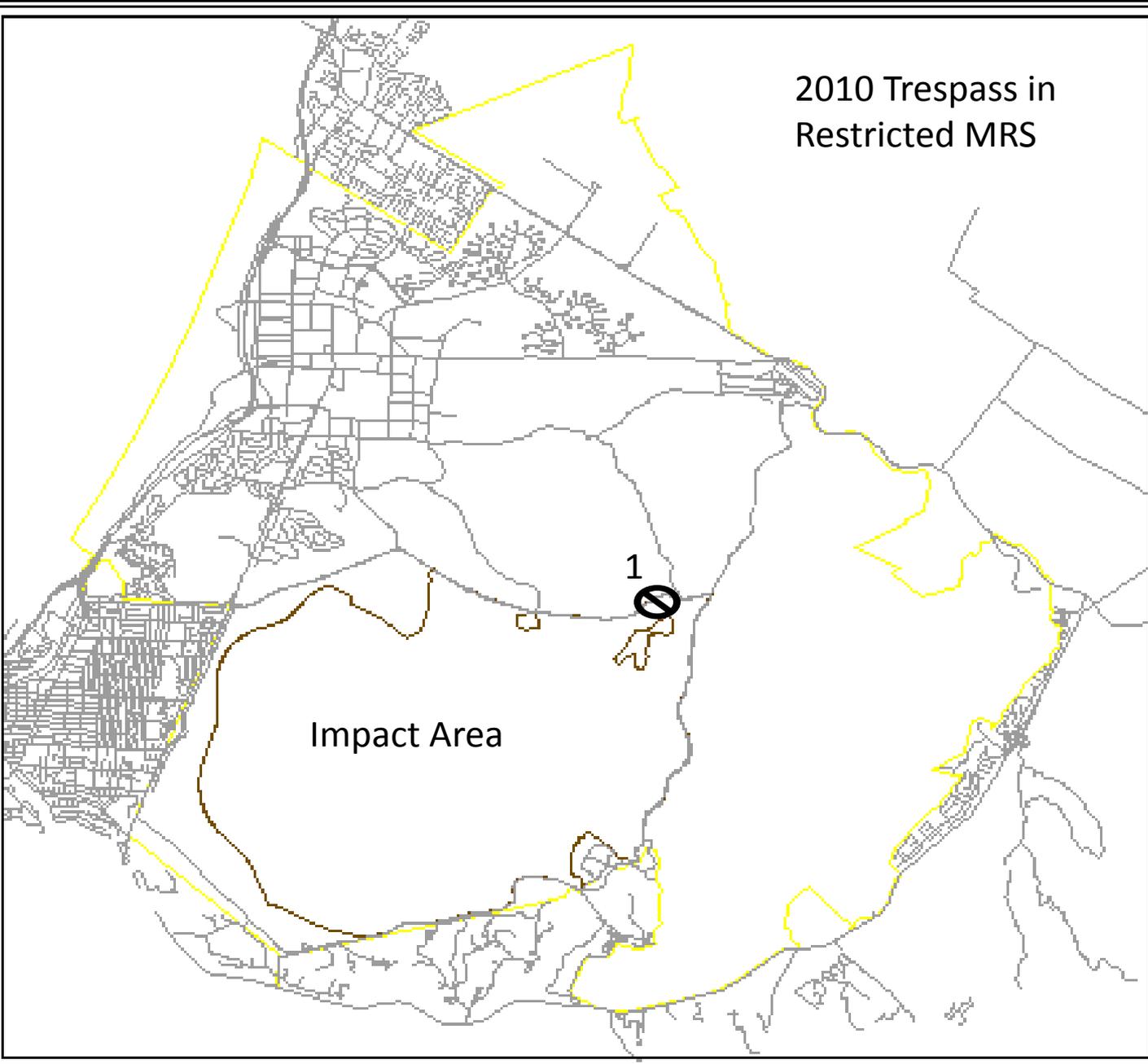
Actions by Other Committee Members:

- 1) FORA will continue to provide to the committee, through the committee administrator, a description of planned road and trail closures on former Fort Ord property prior to implementation.
- 2) Committee members will support local schools with information for students to help ensure they are aware of possible penalties for collection and transfer of MD and small arms casings from former Fort Ord property to local schools.

Adjournment

The committee was adjourned with the next meeting scheduled for February 2012 on a date to be determined.

vls



2010 Trespass in Restricted MRS

FORT ORD

-  Trespass
- 1** Reference Number

 Interstate Highways
 State Routes
 County Lines
 Boundaries



FORMER FORT ORD MONTEREY, CALIFORNIA	
DATE: 01/15/2011	SCALE: 1:25,000
BY: [Name]	DATE: 01/15/2011
PROJECT: [Name]	SHEET: 001

Summary

Trespass and Evidence of Trespass

2010

Number 1

Trespass

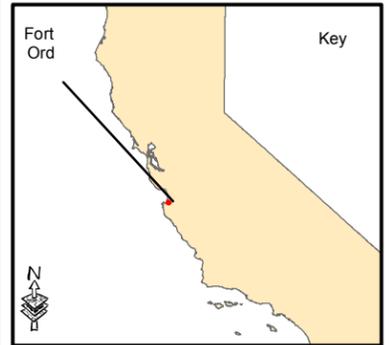
13 May 4:00 p.m.

MRS-BLM (Restricted MRS) Eucalyptus Rd. at MOUT Site Gate.

Passer-by reported to BRAC that 2 bicycles were seen inside the fence in the vicinity of the MOUT Site gate. BRAC notified POM PD who apprehended 2 military personnel determined to be trespassing in the area. Interview determined that the trespassers disregarded the "no trespassing" signs, climbed the fence, and explored the area near the vernal pool adjacent to Eucalyptus Rd. prior to apprehension. The reason provided for the trespass was curiosity.

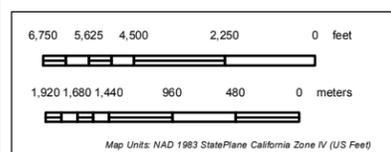
ID	Date	MM Items	MM Type
1	1/4/2010	Rocket motor, 2.36inch	MD
2	2/16/2010	Grenade, hand, practice, MK II	MD
3	4/19/2010	Mine, antipersonnel, practice, M8 series	MD
4	5/13/2010	Signal, illumination, ground, M126 series	MD
5	8/31/2010	Signal, illumination, ground, M126 series	MD
6	9/20/2010	Rocket, 2.36inch, practice, M7	MD
7	11/9/2010	Projectile, 81mm, mortar, illumination, M301 series	MD

MILITARY MUNITIONS INCIDENTALS 2001-2010



Legend

- ▲ Incidental MD 2010
- Incidental MM 2001-2009**
- Munitions Debris Expended
- DMM, UXO, ISD
- ×××× 4 Strand/Concertina Wire
- ◇◇◇◇ 4 Strand Wire
- Impact Area Track 3
- BLM Boundary
- Fort Ord Boundary
- Major Roads
- Secondary Roads
- Fuel Breaks
- 01 Burn Units



U.S. ARMY CORPS OF ENGINEERS

FORMER FORT ORD MONTEREY, CALIFORNIA

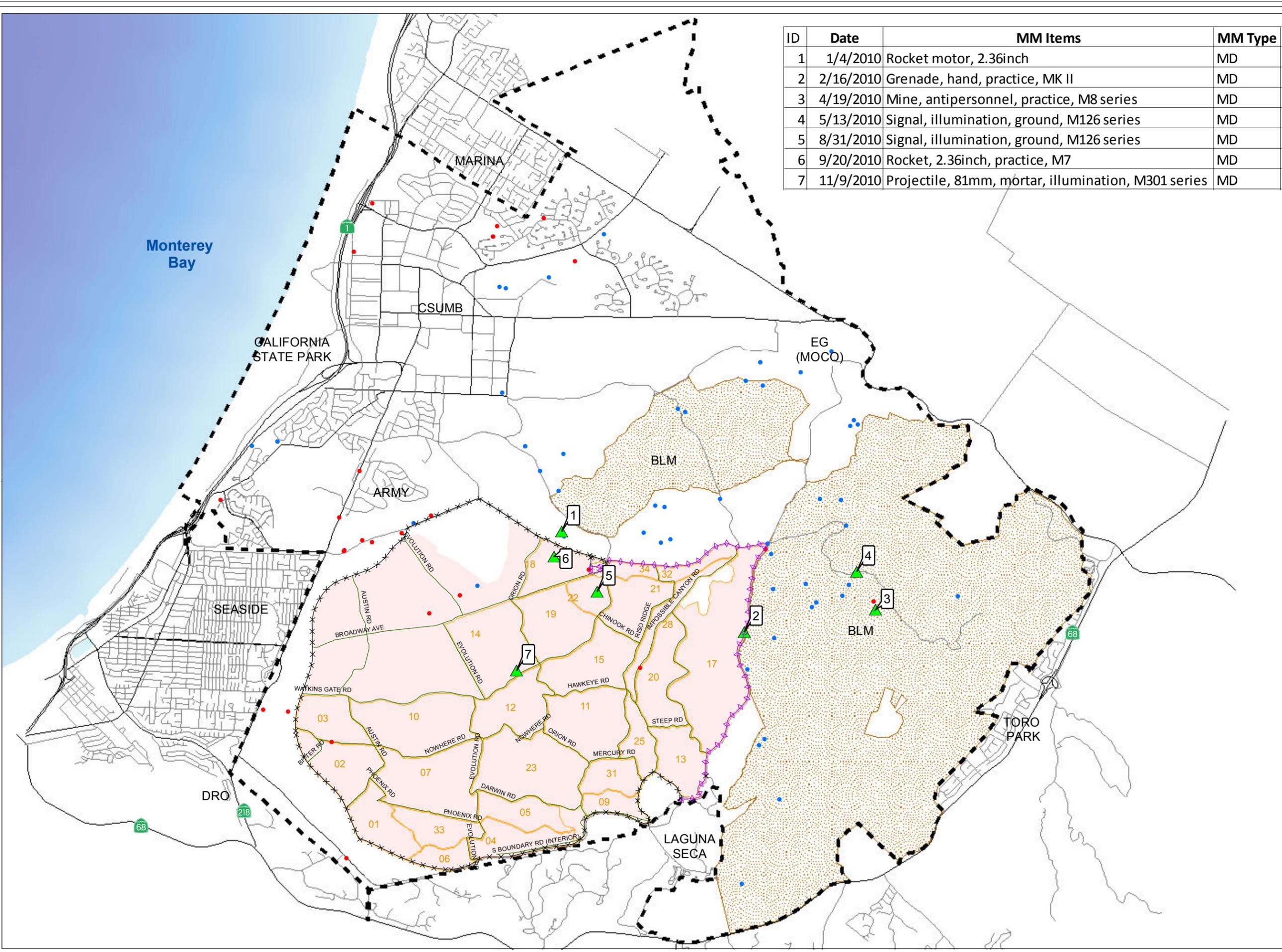
DRAWN BY: Cary S.

PRINT DATE: 2/15/2011

AERIAL PHOTOGRAPHY: SCALE: 1:54,494

SOURCE OF DATA: Fort Ord MMRP Database

FILE: G:\Fort_Ord_GIS\GIS_Project\MM_Security\mm incidentals b-size 2001-2010.mxd



**Summary
MEC Incident Reports
Former Fort Ord
2010**

Number	Date	Report	Location	Disposition
1	January 4	Piece of pipe reported by habitat workers	MRS-16 inside controlled area.	USACE OE Safety responded. Item determined to be MD, expended Rocket Motor, 2.36 inch. Disposed for recycle.
2	February 16	Pineapple-like item reported by maintenance workers	Gate 34A Barloy Canyon Road (FORA property).	FORA OE Safety responded (location initially determined to be on transferred property. Item determined to be MD, expended Grenade, Hand, Practice, MKII. Disposed for recycle.
3	April 19	Possible mine reported by habitat workers	Vicinity MRS-67, BLM property Skyline Rd.	USACE OE Safety responded. Item determined to be inert practice antipersonnel mine. Disposed for recycle.
4	May 13	Possible signal, illumination, ground by habitat workers	MRS-27R, BLM property, Jack's Rd. at Lookout Ridge Rd.	USACE OE Safety responded. Item determined to be MD, expended Signal, Illumination, Ground, M126 series. Disposed for recycle.
5	August 31	Possible signal, illumination, ground by habitat workers	MRS-BLM, Unit 22, Impact Area.	USACE OE Safety responded. Item determined to be MD, expended Signal, Illumination, Ground, M126 series. Disposed for recycle.
6	September 20	Possible rocket by habitat workers	MRS-BLM, Unit 18, Impact Area	USACE OE Safety responded. Item determined to be MD, expended Rocket, 2.36 inch, practice, M7. Disposed for recycle.
7	November 9	Possible mortar tail fin by habitat workers	MRS-BLM, Unit 14, Impact Area	USACE OE Safety responded. Item determined to be MD, expended Projectile, 81mm, Mortar, Illumination, M301 series. Disposed for recycle.

List of Annual Reports by Year

2003	OE-0422C	http://fortordcleanup.com/adminrec/ar_pdfs/AR-OE-0422C/OE-0422C.pdf
2004	OE-0422D.4	http://fortordcleanup.com/adminrec/arsearchresultsdocs.asp?id=AR-OE-0422D.4/AnnualReport2004
2005	OE-0422D.5	http://fortordcleanup.com/adminrec/ar_pdfs/AR-OE-0422D.5/AnnualReport2005.pdf
2006	OE-0422D.6	http://fortordcleanup.com/adminrec/arsearchresultsdocs.asp?id=AR-OE-0422D.6/AnnualReport2006
2007	OE-0422D.7	http://fortordcleanup.com/adminrec/ar_pdfs/AR-OE-0422D.7/AnnualReport2007.pdf
2008	OE-0422D.8	http://fortordcleanup.com/adminrec/ar_pdfs/AR-OE-0422D.8/AnnualReport2008.pdf
2009	OE-0422D.9	http://fortordcleanup.com/adminrec/ar_pdfs/AR-OE-0422D.9/OE-0422D.9_AnnualReport2009.pdf
2010	OE-0422D.10	http://fortordcleanup.com/adminrec/ar_pdfs/AR-OE-0422D.10/OE-0422D.10_AnnualReport2010.pdf